

# Submission to Senate Committee Inquiry into the Exposure Draft of Human Rights and Anti-Discrimination Bill 2012

**Never Stand Still** 

Medicine

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We appreciate the opportunity to comment on the *Exposure Draft of Human Rights and Anti-*Discrimination Bill 2012.

### **Background**

To provide some contextual background, information on the issue of people with an intellectual disability (ID) and a co-occurring mental illness is provided below:

- Mental disorders are at least 2.5 times more common in people with ID than in the general population.
- Many people with ID, especially those with complex developmental disabilities, experience an atypical profile and presentation of mental disorders and thus require a high level of psychiatric expertise.
- The strong link between physical and mental health in people with severe and multiple disabilities highlights the importance of specialist mental health care for people with ID and complex needs.
- People with ID and mental illness or disorders experience major problems accessing
  appropriate mental health care as there are only limited pockets of expertise and the
  specific mental health needs of people with ID are poorly met. Australian research
  indicates very poor access to mental health services for people with intellectual disability
  and co-morbid mental illness [1].
- An appropriately skilled and tailored clinical approach within community mental health teams and acute inpatient mental health facilities is currently lacking.
- In relation to people with ID and mental disorders, Australian research also indicates that GPs, Psychiatrists and trainees lack confidence and training; think that people with ID and mental disorders receive a poor standard of care and that community mental health supports are in adequate [2-7].
- Despite ratifying the UN Convention on the Rights of Persons with a Disability (CRPD) in 2008, Australia's progress towards realising its commitments with respect to health and mental health for people with disability is still at an early stage [8].

It is for these reasons that the rights of people with an intellectual disability need to be championed at both a legislative and a policy level to raise awareness of the issues faced by this population. In doing so, it is hoped that an understanding of the issues is generated right across the sector and that the basic human rights of persons with an intellectual disability are upheld.

#### Recommendations:

Our main recommendations for amendment of the wording and scope of the current Exposure Draft of Human Rights and Anti-Discrimination Bill 2012 are as follows:

- We recommend that special consideration is given to 'disability' under the jurisdiction of
  the Commission alongside the Commissions special consideration of 'Aboriginal and
  Torres Strait Islander' and 'Children' groups. This would include people with an
  intellectual disability, the rights of whom require championing at both a legislative and
  policy level. This is required if Australia is to meet its commitments to this vulnerable
  population under the ratification of the UN Convention on the Rights of Persons with a
  Disability (CPRD).
- The premise of consolidating all five Discrimination Acts into one is laudable and generally the tenets of the proposed Act accommodate the issues we are concerned with. However, there is no strong sense that the Act is championing Human Rights at a fundamental level despite its title. The proposed Act is centred more on outlining parameters on Anti-Discrimination and the jurisdiction of the Human Rights Commission.
- We would strongly recommend clearly stating at the outset what the Human Rights are
  that the legislation is aiming to uphold. We recommend that the focus of the Act is on
  promoting the upholding of Human Rights. Thereby under s3. Clause (d) "to promote
  recognition and respect within the community for: (i) the principle of equality (including
  both formal and substantive equality); and (ii) the inherent dignity of all people" (s3,
  Clause 1(d) Division 2—Objects of this Act) should become Clause (a).
- We recommend the order of the Act is reversed, so that the Human Rights component of the Act is championed at the start of the proposed Act. This would be both, in line with the title of the Act and the notion that discrimination legislation is required in order to ensure a person's human rights are upheld in the first instance. A reversal of the order of the Act would also focus attention foremost on the positive aspect of the intentions of the Act, which is to uphold human rights.
- A stronger emphasis on the Human Rights aspect of the proposed Act would be more in line also with the intentions of the legislation, which is to reinvigorate the capacity of Discrimination legislation in promoting attitudinal change on this issue. As it stands, we remain unconvinced that the Human Rights element of the proposed Act has been given enough weight to have achieved this effectively.

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